

Message Text

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ACTION SCI-06

INFO OCT-01 IO-14 ISO-00 CEQ-02 CIAE-00 COA-02 COME-00

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TAGS: ECE, XG, CSCE

SUBJ: ECE - AD HOC MEETING ON DEVELOPMENT

LONG-TERM PROGRAM OF WORK ON
ENVIRONMENT

REF: (A) GENEVA 6281 (B) GENEVA 5906

SUMMARY:

N. K. ANANICHEV, SENIOR SOVIET ENVIRONMENT ADVISER,
HAS EXPRESSED PRIVATE DOUBTS CONCERNING
CAPABILITIES OF ECE FOR OPERATIONAL ROLE IN
ENVIRONMENTAL FIELD AND ALLUDED TO POSSIBLE NEW
ARRANGEMENTS FOLLOWING CSCE. HE FEELS ON-GOING
ECE PROGRAM SHOULD BE STRENGTHENED AT SUBJECT
MEETING BUT IMPLIED THAT RESULTS OF CSCE MUST
BE AWAITED BEFORE FINAL SHAPE OF ECE PROGRAM
COULD BE SET. HE ALSO EXPRESSED CAUTIOUS
APPROACH TO DEVELOPMENT OF INTERNATIONAL
ENVIRONMENT LAW.
END SUMMARY

1. DISCUSSION BETWEEN N K ANAICHEV, SENIOR
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SOVIET ENVIRONMENT ADVISER, AND CSCE DELOFFS

(JENKINS AND STILLMAN) MAY BE OF INTEREST
AS BACKGROUND FOR SUBJECT MEETING.

2. DELOFFS ASKED ANANICHEV TO CLARIFY PUBLIC
REMARKS IN CSCE ENVIRONMENT COMMITTEE THAT
RECOMMENDATIONS FOR FOLLOW-ON SHOULD "STRIKE
BALANCE" BETWEEN CSCE AND ECE.

3. ANANICHEV WAS OPEN AND FRANK IN HIS
SKEPTICISM OF UN ACTIVITIES, INCLUDING
ECE, WHICH HE FELT WERE INADEQUATE TO
TASK OF INTERNATIONAL COOPERATION IN
ENVIRONMENT FIELD. HE FELT THAT
STOCKHOLM CONFERENCE AND SUBSEQUENT ACTION
AT 27TH GA DID NOT ADDRESS CENTRAL
CONCERNS OF INDUSTRIALIZED COUNTRIES AND
THAT UNEP APPEARED INCREASINGLY TO BE DIRECTED TOWARD
THIRD WORLD NEEDS.

4. IT IS IMPORTANT, IN HIS VIEW, THAT INDUSTRIALIZED
COUNTRIES COLLABORAGE CLOSELY IN OPERATIONAL PROGRAMS.
HE RECOGNIZED THAT MAURICE STRONG, EXECUTIVE DIRECTOR
OF UNEP, FAVORED THIS COLLABORATION ON A EUROPEAN REGIONAL
BASIS BUT THAT HE DID NOT HAVE A PROGRAM OR RESOURCES FOR
SUCH REGIONAL COOPERATION.

5. IN HIS VIEW, ECE IS A FORUM FOR REGIONAL COOPERATION
BUT IS DISAPPOINTING BECAUSE OF ACADEMIC APPROACH MANIFESTED
IN STUDIES AND SEMINARS OF UNEVEN QUALITY AND VALUE. MORE
IMPORTANTLY, ECE HAS NOT HAD RESOURCES TO MOUNT OPERATIONAL
PROGRAMS WHICH HE BELIEVES ARE ESSENTIAL.

6. WHILE NOTT PRECLUDING A ROLE FOR ECE IN ENVIRONMENTAL
COOPERATION, ANANICHEV STRESSED THAT CSCE MEMBERS MUST
DEVOTE FAR GREATER ATTENTION TO PRACTICAL RESULTS IN FORM
OF OPERATIONAL PROJECTS WHICH MAY OR MAY NOT FIT WITHIN ECE
CAPABILITIES. FUNDING WILL BE REQUIRED AND DECISIONS MUST
BE TAKEN WHETHER ECE CAN BE USED AS UMBRELLA OR WHETHER SOME
OTHER MECHANISM SHOULD BE DEvised.

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7. WITH REGARD TO ECE ENVIRONMENT WORK PROGRAM TO BE
DISCUSSED DECEMBER 10-14 AT AD HOC MEETING, ANANICHEV
FELT PRESENT PROGRAM SHOULD BE STRENGTHENED BUT IMPLIED
THAT RESULTS OF CSCE MUST BE AWAITED BEFORE FINAL SHAPE
OF ECE PROGRAM COULD BE SET. HE HAS NO INTENTION OF
RAISING POSSIBLE NEW ROLE FOR ECE AT FORTHCOMING ECE
MEETING SINCE SOVIETS INTERESTED IN VIEWS OF OTHER
GOVERNMENTS EXPRESSED IN CSCE.

8. ANANICHEV STRESSED NEED FOR MONITORING SYSTEM INVOLVING INDUSTRIALIZED COUNTRIES IN ORDER TO ASCERTAIN LEVELS OF POLLUTION AND IMPACT OF ACTIVITIES IN ONE COUNTRY ON OTHERS. HE SEEMED PARTICULARLY ATTRACTED TO NARWEGIAN CSCE PROPOSAL FOR EXPANSION OF OECD AIR POLLUTION MONITORING PROGRAM TO ALL EUROPEAN COUNTRIES. THIS IS TYPE OF OPERATIONAL PROJECT HE WOULD FORESEE STEMMING FROM CSCE BUT FUNDING AND MANAGEMENT OF THEIR PROJECT MUST BE WEIGHED CAREFULLY WITH ECE ASUPICES ONLY ONE POSSIBILITY.

9. IN RESPONSE TO QUERY CONCERNING HIS VIEW RE DEVELOPMENT OF INTERNATIONAL ENVIRONMENT LAW, HE EXPRESSED VIEW THE MATTERS SHOULD PROCEED STEP BY STEP. IT IS PREMATURE, IN HIS VIEW, TO ATTEMPT TO FORMULATE INTERNATIONAL LAW UNTIL PRELIMINARY STEPS ARE TAKEN TO ESTABLISH CRITERIA FOR POLLUTION CONTROL (USING MONITORING AS BASIS) AND TO SET NORMS AND STANDARDS. CODIFICATION WOULD COME AT LATER STAGE.
COMMENT: ANANICHEV MADE IMPRESSIVE CASE FOR CAREFUL EXAMINATION OF POSSIBLE FOLLOW-ON ROLE FOR ECE IN ENVIRONMENTAL FIELD AND NEED TO CONSIDER WHETHER ECE IN SHOULD BE RECONSTITUTED TO HAVE OPERATIONAL CAPABILITY OR WHETHER ALTERNATIVE ARRANGEMENTS SHOULD BE MADE FOR OPERATIONAL PROJECTS. WHILE HIS STATEMENT CONCERNING ALTERNATIVE ARRANGEMENTS TO ECE COULD BE BASED ON OBJECTIVE ASSESSMENT OF ECE, THEY ARE PROBABLY ALSO RELATED TO BROADER SOVIET DESIRE TO HAVE CSCE FOLLOW-ON INSTITUTIONS. (SEE GENEVA 5906) WE FORE
SEE
FUTURE ECE ROLE AS POSSIBLE EAST-WEST ISSUE IN CSCE NOT ONLY IN ENVIRONMENT FIELD BUT ALSO IN SCIENCE AND TECHNOLOGY, WITH REPERCUSSIONS IN OTHER BASKET II AREAS AS WELL. END COMMENT. BASSIN
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